

#### **TOWN OF AMHERST PLANNING DEPARTMENT**

		<u>For</u>	Official Use	-		
File #:		Acrea	ge	Fee		
address Verified by Assessor's Office			Application Rec	eived partment		
	VERIFIED BY	DATE			ACCEPTED BY	DATE
aterials Checked I			Materials & Fed to Town Clerk	e Paid	*** T-VR141-1	
)fficer	CHECKED BY	DATE			ACCEPTED BY	DATE
				<u>Ap</u>	<u>Fill In</u> olicable Fees	
2 ACRES OR LESS	3		\$1,250.			
2 – 20 ACRES \$1 250	+ \$250/acre o	r fraction				
\$1,250 thered to be co 21 – 30 ACRES \$5,700	+ \$250/acre of over 2 acres unted as 1 acre) + \$150/acre of over 21 acres	(fractions of an ac				-
\$1,250 thered to be co 21 – 30 ACRES \$5,700 thered	of over 2 acres unted as 1 acre)	(fractions of an ac				
\$1,250 thereodo be co 21 - 30 ACRES \$5,700 thereodo be co OVER 30 ACRES \$6,900 thereodo	of over 2 acres unted as 1 acre) + \$150/acre or of over 21 acres	(fractions of an ac r fraction s (fractions of an a	ocre			-
\$1,250 thereo to be co  21 – 30 ACRES \$5,700 thereo to be co  OVER 30 ACRES \$6,900 thereo to be co	of over 2 acres unted as 1 acre)  + \$150/acre or f over 21 acres unted as 1 acre)  +\$75/acre or f f over 30 acres unted as 1 acre)	(fractions of an ac r fraction 6 (fractions of an a fraction 6 (fractions of an a	ocre			
\$1,250 thereo to be co  21 – 30 ACRES \$5,700 thereo to be co  OVER 30 ACRES \$6,900 thereo to be co	of over 2 acres unted as 1 acre)  + \$150/acre or f over 21 acres unted as 1 acre)  +\$75/acre or f f over 30 acres unted as 1 acre)  of / Change to ing Approval	r fractions of an ac r fraction s (fractions of an a raction s (fractions of an a Conditions	acre			

#### TO BE COMPLETED BY APPLICANT

Petitio			
Name	: <u>Jeffery D. Palumbo,</u>	Esq. for Bevilacqu	<u>ıa Developme</u> ı
Addre	ss: <u> 9276 Main Street, Su</u>	ite 3	
	Clarence	NY	14031
	City	State	Zip Code
Phone	: <u>(716) 317-0629</u>	Fax(716)	854-0059
E Mail	<u>jpalumbo@blockandlo</u>	ongo.com	
The undescri	ndersigned hereby petitions thibed property:	ne Honorable Town Bo	ard to rezone the
From:	Neighborhood Business (N	B)_District	
To:	General Business (GB)	District	
Street	address of land to be were	li /miint ha ·····itit : "	*
SHEEL	address of land to be rezoned	i: (must be verified by 1	own Assessor's O
257	77 Millougopopul I Ivana Amelon	L NIV 4 4000	
	77 Millersport Hwy, Amhe	rst, NY 14068	
	77 Millersport Hwy, Amhe 41.15-1-18	rst, NY 14068	
SBL#:	41.15-1-18  If land to be rezoned (in acres)		
SBL #: Area o Owner	41.15-1-18  If land to be rezoned (in acres):  of Land:	1.41 acres	
SBL #:  Area o  Owner  Name:	41.15-1-18  If land to be rezoned (in acres)  Of Land:ANTHONY J SCIO	1.41 acres	
SBL #:  Area o  Owner  Name:	41.15-1-18  of land to be rezoned (in acres): of Land:ANTHONY J SCIO	1.41 acres  OLI III  nt Dr .	14068
SBL #:  Area o  Owner  Name:	41.15-1-18  If land to be rezoned (in acres)  Of Land:ANTHONY J SCIO	1.41 acres	14068 Zip Code
SBL #:  Area o  Owner  Name:	41.15-1-18  of land to be rezoned (in acres):  of Land: ANTHONY J SCIO ss:115 Golden Pheasa Getzville City	1.41 acres  DLI III  nt Dr .  NY	
SBL #:  Area o  Owner  Name:  Addres  Phone:	41.15-1-18  of land to be rezoned (in acres):  of Land:ANTHONY J SCIONS:115 Golden PheasaiGetzville City(716) 433-4747	1.41 acres  OLI III  nt Dr .  NY  State	Zip Code
SBL #:  Area of Owner  Name:  Address  Phone:  Repress	41.15-1-18  of land to be rezoned (in acres): of Land:ANTHONY J SCIONS:15 Golden Pheasas	1.41 acres  OLI III  nt Dr .  NY  State  andscape Architect, Sur	Zip Code
Area of Owner Name: Address Phone: Repress Name:		1.41 acres  OLI III  nt Dr .  NY  State  andscape Architect, Sur	Zip Code
Area of Owner Name: Address Phone: Repress Name:		1.41 acres  OLI III  nt Dr .  NY  State  andscape Architect, Sur Esq. uite 3	Zip Code rveyor or Attorney)
Area of Owner Name: Address Phone: Repress Name:		1.41 acres  OLI III  nt Dr .  NY  State  andscape Architect, Sur	Zip Code
Area of Owner Name: Address Phone: Repress Name:		1.41 acres  DLI III  nt Dr .  NY  State  andscape Architect, Sur  Esq.  uite 3  NY  State	Zip Code rveyor or Attorney) 14031

7.		Petitioner's interest in property
		XOption to purchase
		Owner
		Other (explain)
В.	pet	e following are all others having an interest in this application and join herein with the itioner named above: (describe extent of interest; attach sheets as needed) Anthony J. Scioli III, landowner
9.	Atta	ach Survey and Legal description of land to be rezoned. The Survey must be prepared a New York State Licensed Land Surveyor. See Exhibit A (Survey)
10.	Sai	d property has the following deed restrictions or_covenants: (attach copy)
		Liber Page
11.	Info	ormation on proposed project:
	A.	Description of the character of the proposed development:
		A modern, quick-service coffee restaurant serving customers in both an indoor cafe
		area and via a drive-through. The coffee restaurant will utilize the existing building
		footprint and add a drive-through lane with order board. Significant vegetative
		screening is planned as a buffer for surrounding properties.
	B.	Rationale for rezoning request:
		Why was this site chosen? (1) Prime location on a major thoroughfare
		(2) Suitability for quick-service coffee with drive-through. The business model depends on the ability
		to serve customers rapidly during peak morning hours.
		(3) Consistency with surrounding commercial development with drive-thrus; (4) Existing restaurant use on the site
		Why cannot land be used with the existing zoning?
		Drive-thrus are not permitted in the NB zoning district, despite the site's close
		proximity to the GB District directly across Millersport Hwy and to another drive-thru
		at Burger King less than 500 feet away, also located in the NB district.
		3. How will this rezoning impact surrounding properties? Positively, as it will provide additional options for amenities to a commercial area and create jobs. Any impacts resulting from the
		new land use are mitigated by screening and by its similarity to neighboring uses.
		4. How will this rezoning impact the school system? Increase tax revenue, no increase in
		demand on the school system.

PPLIC	CATION FOR REZONING (con't)	Page 4
12.	Quantitative Data:	
	A. Total # of dwelling units	0
	B. Distribution of dwelling units by type _	N/A
	C. Gross Residential Density per acre	N/A
	D. Total amount of Open Space	0.5 acres +/-
	E. Proposed Non-Residential Floor Area_	3,100 sq. ft.
13.	Development Schedule:	
	Start Q3 2025	
	Finish Q4 2025	
	Stages (# of)1	
	· ·	
14.	If any portion of the proposed develop	nent is planned to be sold or leased, please
	describe: The quick-serve coffee restaurant will	be sold or leased to the final operator.
	The quick-serve conee restaurant will	be sold of leased to the final operator.
		· · · · · · · · · · · · · · · · · · ·
15.	Open Space ownership and maintenand	ce provisions (if applicable):
	with additional landscaping is require	east end of the parcel, which will be improved
		d to remain in place by a prior condition of approva
16.	Basis for Findings (Sec. 8-3-5 of the Tov	wn Zoning Code) (Attach sheets and
	supplemental materials as necessary.)	
	A. The proposed zoning and develop	ment plan must be generally consistent with the
	policies of the Comprehensive Pla	n and the Town Zoning Ordinance.
	1. State in detail why the proposed z	coning is consistent with the adopted <u>Town of</u>
	Amherst Bicentennial Comprehen	sive Plan. Cite specific sections, maps, and/or figures
	in the Plan that support the propo	sed zoning at this location (The Comprehensive Plan
	libraries, or at <u>www.amherst.ny.us</u>	ning Department, Town Clerk's Office, Amherst
	Please comprehensive plan co	onsistency statement attached hereto as Exhibit B.
	***	

	2.	Pursuant to NYS Town Law Section 272a(11), "All Town land use regulations must be in accordance with a comprehensive plan adopted pursuant to this Section." The Amherst Town Board adopted the Bicentennial Comprehensive Plan pursuant to NYS Town Law 272 on January 2, 2007. If the rezoning is approved, the Town Board may require the Plan to be amended, as applicable.
		Cite all text, maps, or figures that must be amended to support the proposed zoning at this location (attach pages as necessary) and provide detailed suggested amendments. None in the Comprehensive Plan. The Zoning Map will need to be amended.
	3.	State why the proposed zoning is consistent with intent and objectives (Sec. 1-2-2) of the Zoning Ordinance: See consistency statement attached hereto as Exhibit B.
В.	Ade	equate Services and Utilities are available or are proposed to be made available
		the construction of the development:
	1.	Sanitary Sewer Available on site.
	2.	Storm Sewer/Drainage <u>Available on site.</u>
	3. 4.	Water Available on site. Other
C.	with The	npatibility with the present zoning and conforming uses of nearby property and the character of the neighborhood: proposed zoning and land use are in harmony with the surrounding land commercial uses, several of which include restaurants and drive-thrus, and in harmony with the GB district directly across Millersport Hwy.
D.	Suit	ability of the subject property for uses permitted by the current versus the
		posed district: While previously utilized successfully as a restaurant under the current NB (Neighborhood
	Busin	ness) zoning, operating a competitive quick-service restaurant at this location now requires a drive-through due
	to ma	arket trends, indicating the property's functional suitability aligns better with the uses permitted in the GB district.
E.	spe	ether the proposed change tends to improve the balance of uses, or meets a ecific demand in the Town: proposed rezoning facilitates the revitalization of this existing commercial property, allowing a use better
	align	ed with evolving commercial market trends along a major thoroughfare. This aligns with the Town's Comprehensive
	Plan	objectives to encourage reinvestment in older commercial corridors and redevelop underutilized properties for

- 17. The petitioner encloses herewith the sum of \$\(\frac{1,265}{}\) to pay the fee, and consents to the placement of a sign(s) at the described location identifying this request for a period of time to be determined by the Town Clerk.
- 18. The undersigned certifies that all information required to be disclosed pursuant to Section 809 of the General Municipal Law (see below) is as follows:

The undersigned swears or affirms that all statements made herein are true, that all drawings submitted correctly show the situation involved in this petition.

	Sig	nature of Petition	ner
Subscribed and sworn to before me this		May	, 20 <u>25</u>
Notary Public, Erie County, New York	My		TRACY A. MURRAY  NOTARY PUBLIC, STATE OF NEW YORK  Registration No. 01MU5077295
		_ 1	Qualified in Genesee County

N.Y.S. General Municipal Law - Section 809 Disclosure in certain applications:

- 1. Every application, petition or request submitted for a variance, amendment, change of zoning, approval of a plat, exemption from a plat or official map, license or permit, pursuant to the provision of any ordinance, local law, rule or regulation constituting the zoning and planning regulations of a municipality shall state the name, residence and the nature and extent of the interest of any state office or any office or employee of such municipality or of a municipality of which such municipality is a part, in the person, partnership or association making such application, petition or request (hereinafter called the applicant) to the extent known to such applicant.
- 2. For the purpose of this section an officer or employee shall be deemed to have an interest in the applicant when he, his spouse, or their brothers, sisters, parents, children, grandchildren, or the spouse of any of them
  - (a) is the applicant, or
  - (b) is an officer, director, partner or employee of the applicant, or
  - (c) legally or beneficially owns or controls stock of a corporate applicant or is a member of a partnership or association applicant, or
  - (d) is a party to an agreement with such an applicant, express or implied, whereby he may receive any payment or other benefit, whether or not for services rendered, dependent or contingent upon the favorable approval of such applicant, petition or request.
- 3. In the county of Nassau the provisions of subdivisions one and two of this section shall also apply to a party officer. "Party Officer" shall mean any person holding any position or office, whether by election, appointment or otherwise, in any party as defined by subdivision four or section two of the election law.
- 4. Ownership of less than five per cent of the stock of a corporation whose stock is listed on the New York or American Stock Exchanges shall not constitute an interest for the purposes of this section.
- 5. A person who knowingly and intentionally violates this section shall be guilty of a misdemeanor.

Current Planning/Files/Application Forms 2019/Rezoning Application Form 2019
REVISED February 2021

#### Short Environmental Assessment Form Part 1 - Project Information

#### **Instructions for Completing**

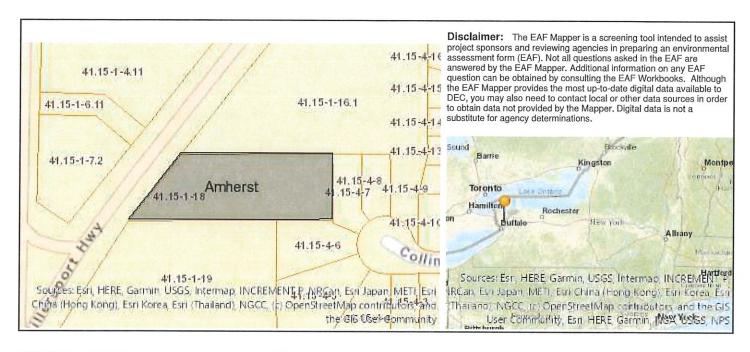
Part 1 – Project Information. The applicant or project sponsor is responsible for the completion of Part 1. Responses become part of the application for approval or funding, are subject to public review, and may be subject to further verification. Complete Part 1 based on information currently available. If additional research or investigation would be needed to fully respond to any item, please answer as thoroughly as possible based on current information.

Complete all items in Part 1. You may also provide any additional information which you believe will be needed by or useful to the lead agency; attach additional pages as necessary to supplement any item.

Part 1 – Project and Sponsor Information	3	
Name of Action or Project:		
Proposed Drive-Thru		
Project Location (describe, and attach a location map):		
2577 Millersport Highway [SBL: 41.15-1-18]		
Brief Description of Proposed Action:		
Proposed rehabilitation of the existing 3,000 sf restaurant building on site to include the instal including removal of the rear parking area to accommodate the drive-thru lane.	lation of a drive-thru with asso	ociated site improvements
Name of Applicant or Sponsor:	Telephone: 716-691-7444	1
Bevilacqua Development, L.P.	E-Mail: jbevilacqua@bdv	lp.com
Address:		
9332 Transit Road, Suite B		
City/PO: East Amherst	State:	Zip Code:
	NY	14051
administrative rule, or regulation?  If Yes, attach a narrative description of the intent of the proposed action and the e may be affected in the municipality and proceed to Part 2. If no, continue to ques	nvironmental resources th	at NO YES
2. Does the proposed action require a permit, approval or funding from any other If Yes, list agency(s) name and permit or approval: ECDOH	er government Agency?	NO YES
<ul><li>a. Total acreage of the site of the proposed action?</li><li>b. Total acreage to be physically disturbed?</li></ul>	1.4 acres	
c. Total acreage to be physically disturbed?  c. Total acreage (project site and any contiguous properties) owned or controlled by the applicant or project sponsor?	0.3 acres  1.4 acres	
4. Check all land uses that occur on, are adjoining or near the proposed action:		
5. ☐ Urban ☐ Rural (non-agriculture) ☐ Industrial ✔ Commercia	al 🗸 Residential (subur	ban)
Forest Agriculture Aquatic Other(Spec		
a manufact		

5. Is the proposed action, [a restaurant is a permitted use, a restaurant with drive	NO	YES	N/A
a. A permitted use under the zoning regulations? through is not in the NB zoning district. Refer to variance application]		1	
b. Consistent with the adopted comprehensive plan?		1	
6. Is the proposed action consistent with the predominant character of the existing built or natural landscape?		NO	YES
6. Is the proposed action consistent with the predominant character of the existing built or natural landscape?			<b>/</b>
7. Is the site of the proposed action located in, or does it adjoin, a state listed Critical Environmental Area?		NO	YES
If Yes, identify:	-	1	
		NO	YES
8. a. Will the proposed action result in a substantial increase in traffic above present levels?		1	П
b. Are public transportation services available at or near the site of the proposed action?		1	一
c. Are any pedestrian accommodations or bicycle routes available on or near the site of the proposed action?	ŝ		<b>V</b>
9. Does the proposed action meet or exceed the state energy code requirements?		NO	YES
If the proposed action will exceed requirements, describe design features and technologies:			<b>✓</b>
10. Will the proposed action connect to an existing public/private water supply?		NO	YES
If No, describe method for providing potable water:			<b>✓</b>
11. Will the proposed action connect to existing wastewater utilities?		NO	YES
If No, describe method for providing wastewater treatment:			<b>✓</b>
12. a. Does the project site contain, or is it substantially contiguous to, a building, archaeological site, or distric	t	NO	YES
which is listed on the National or State Register of Historic Places, or that has been determined by the Commissioner of the NYS Office of Parks, Recreation and Historic Preservation to be eligible for listing on the		1	П
State Register of Historic Places?			
b. Is the project site, or any portion of it, located in or adjacent to an area designated as sensitive for archaeological sites on the NY State Historic Preservation Office (SHPO) archaeological site inventory?	-		<b>&gt;</b>
13. a. Does any portion of the site of the proposed action, or lands adjoining the proposed action, contain wetlands or other waterbodies regulated by a federal, state or local agency?		NO 🗸	YES
b. Would the proposed action physically alter, or encroach into, any existing wetland or waterbody?		<b>V</b>	一
If Yes, identify the wetland or waterbody and extent of alterations in square feet or acres:			

14. Identify the typical habitat types that occur on, or are likely to be found on the project site. Check all that apply:		
Shoreline Forest Agricultural/grasslands Early mid-successional		
☐ Wetland ☐ Urban ☑ Suburban		
15. Does the site of the proposed action contain any species of animal, or associated habitats, listed by the State or	NO	YES
Federal government as threatened or endangered?	<b>✓</b>	
16. Is the project site located in the 100-year flood plan?	NO	YES
	<b>✓</b>	
17. Will the proposed action create storm water discharge, either from point or non-point sources?	NO	YES
If Yes,		1
a. Will storm water discharges flow to adjacent properties?	<b>V</b>	
b. Will storm water discharges be directed to established conveyance systems (runoff and storm drains)? If Yes, briefly describe:		<b>/</b>
stormwater runonff is conveyed to the existing storm sewer system on site, which ultimately connects to the public storm sewer on		
Millersport Hwy		
18. Does the proposed action include construction or other activities that would result in the impoundment of water	NO	YES
or other liquids (e.g., retention pond, waste lagoon, dam)?		
If Yes, explain the purpose and size of the impoundment:		П
19. Has the site of the proposed action or an adjoining property been the location of an active or closed solid waste	NO	YES
management facility?		
If Yes, describe:	1	
20.Has the site of the proposed action or an adjoining property been the subject of remediation (ongoing or	NO	YES
completed) for hazardous waste?  If Yes, describe:		
in res, describe.	1	
I CERTIFY THAT THE INFORMATION PROVIDED ABOVE IS TRUE AND ACCURATE TO THE BE MY KNOWLEDGE	ST OF	
Applicant/sponsor/name: Patrick Sheedy Jr, PE - Carmina Wood Design  Date: 11/27/24		
Signature: Title: engineer on behalf of the applican	t	



Part 1 / Question 7 [Critical Environmental Area]	No
Part 1 / Question 12a [National or State Register of Historic Places or State Eligible Sites]	No
Part 1 / Question 12b [Archeological Sites]	Yes
Part 1 / Question 13a [Wetlands or Other Regulated Waterbodies]	No
Part 1 / Question 15 [Threatened or Endangered Animal]	No
Part 1 / Question 16 [100 Year Flood Plain]	No
Part 1 / Question 20 [Remediation Site]	No

#### TOWN OF AMHERST ATTACHMENT State Environmental Quality Review ENVIRONMENTAL ASSESSMENT FORM

1. For each applicable category of proposed <u>new</u> structures, including additions to existing structures, provide the following information for all soil types on the project site (according to Soil Survey of Erie County, NY; Table 11, Building Site Development, pp 294-305):

Dwellings without

Dwellings with

Small commercial

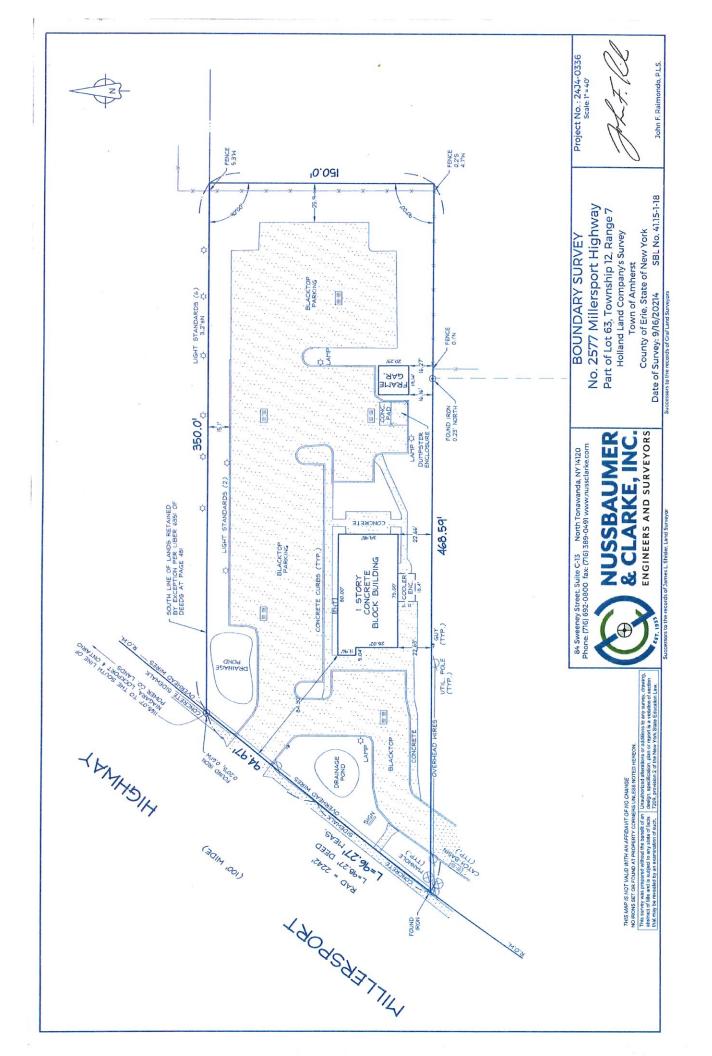
Local roads and

Shallow

	Soil Name	excavations	basements	basements	buildings	stree
osad	loamy fine sand	<i>'</i>				
				<u></u>		<del></del>
2.	If the Soil survey indicates geotechnical and hydrolog Board resolution, 3/17/03,	ical analysis based amended 6/16/03)	on one test per 3.5	acres of project area	n must be provided (	
	Geotechni	cal report attached		Not applicable	٠	
3.	Is your property located:	On Youngs Road On Wehrle Dr. be	between Dodge and tween Spindrift Dr.	Klein Roads? and Oakwood Rd?	□ Yes M No □ Yes M No	
	If so, the property may be sanitary sewer system.	within an arèa of t	he Town that is affe	cted by a moratorii	ım on connections to	) the
4.	Are there alternative locat	ions on the site for	this project? 🛭 🗆 Y	es 🗹 No		
5.	Location and size of real p 1.4 acres [2577 Millerspor			` '	proposal:	
6.	Are you aware of current of within 1000± ft. of the pre  Describe	sent project reques	: DYes YN	)		erty
	(Potential environmental i a coordinated environmen drainage corridors) and o	mpacts from adjact tal review to detern	ent or nearby projec nine cumulative effe	ts undergoing the a		
7.	Maximum number of vehical Source: ITE trip generation	cular trips to be ger on	nerated per hour upç 	on completion of pro	oject <u>51</u>	
8.	Will blasting occur during	construction? $\Box$	Yes 🗹 No			
9.	Does the project propose to	o connect and be tr	ibutary to the public	sanitary sewer syst	tem? Yes	No
10.	Proposed net additional ga	llons per day (gpd)	of sanitary sewer d	ischarge upon comp	oletion of project:	
	1,375 average	e flow	_6,050 _ peak	flow.		
	(Please note that average) downstream sewer capacit					

peak wastewater flow conditions.)

# EXHIBIT A BOUNDARY SURVEY



### **EXHIBIT B**

# COMPREHENSIVE PLAN & ZONING CONSISTENCY STATEMENT



9276 Main Street, Ste. 3 Clarence, NY 14031 P (716) 320-3150 F (716) 854-0059

#### MEMORANDUM

TO:

Members of the Amherst Planning Board

FROM:

Jeffery D. Palumbo, Esq.

DATE:

May 9, 2025

RE:

Comprehensive Plan & Zoning Consistency Statement

Rezoning 2577 Millersport Hwy from NB to GB

#### I. Consistency with the Comprehensive Plan

The proposed rezoning of the property at 2577 Millersport Highway from Neighborhood Business (NB) to General Business (GB) is consistent with the adopted Town of Amherst Bicentennial Comprehensive Plan (the "Plan"). The Plan is intended as a policy guide for managing growth and change, including rezoning requests, and explicitly aims to achieve **revitalized older neighborhoods and commercial corridors** (Section 2.3, Page 2-6) (Section 3.2, Page 3-4) (Section 11.2, Page 11-3). A key objective of the Land Use and Development Element is to **advance the redevelopment and revitalization of underutilized, obsolete, and vacant properties for economically viable uses** (Section 3.2, Policy 3-9, Page 3-16).

The former owner of the facility, previously a Nina's Custard restaurant without a drive-through, has stated in his letter to the ZBA dated March 19, 2025 (attached hereto as **Exhibit 1**), that the property is functionally obsolete as a quick-service restaurant without a drive-through due to market trends. The proposed GB zoning, permitting a quick-service restaurant with a drive-through as of right, aligns with the Plan's intent to enable **reinvestment and economically viable uses** on existing commercial sites (Section 3.2, Policy 3-9, Page 3-16) (Section 11.4, Page 11-9), thereby contributing to the Town's strong commercial base by helping to sustain the nonresidential tax base (Section 5.0, Overview, Page 5-1) (Section 11.4, Page 11-9). Policy 3-15 explicitly states that **rezonings should help implement Comprehensive Plan policies, such as advancing the revitalization of underutilized or obsolescent properties** (Policy 3-9). While the Plan references areas along Millersport Highway, its broader goals for revitalizing commercial corridors (Section 2.3, Page 2-5) (Section 3.2, Page 3-4) and enabling economically viable uses on underutilized properties (Section 3.2, Policy 3-9)

support the proposed zoning change at this location on a major commercial suburban thoroughfare to facilitate needed reinvestment (Section 2.3, Page 2-5).

Additionally, Figure 6, the Conceptual Land Use Plan, clearly places the subject parcel's location in a "Commercial / Mixed Use" area. The Plan categorizes commercial areas by "form" (Traditional or Suburban) and "type" (Center or Corridor), recognizing that these areas require different approaches to revitalization and development (Section 3.3.2, Page 3-33) (Section 3.3.2, Page 3-36). The proposed rezoning of 2577 Millersport Highway from NB to GB is consistent with the "suburban" form of commercial development envisioned in the Plan for several reasons.

Millersport Highway, as a major thoroughfare (Source 4), aligns with the description of a "suburban corridor" (Section 3.3.2, Page 3-38) (Section 6.2, Page 6-8) (Section 130) that is often automobile-oriented (Section 3.3.2, Page 3-33) (Section 130) and may have larger parcels connected by higher speed thoroughfares without many walkable connections (Section 3.3.2, Page 3-34) (Section 90). Moreover, the subject site is part of the "Getzville Plaza" under the Conceptual Land Use Plan (Figure 6-A), which is classified as a "Suburban Center." A key objective of the Plan for these Suburban Centers and Corridors is revitalization through reinvestment. redevelopment, or retrofitting existing buildings/sites (Section 3.3.2, Page 3-33). The proposed GB zoning allows a quick-service restaurant with a drive-through as of right, which the former owner suggests is a necessary adaptation due to current market trends for the property to be economically viable. This directly supports the Plan's policy to advance the redevelopment and revitalization of underutilized or obsolescent properties for economically viable uses (Section 3.2, Policy 3-9) (Section 11.4) within these corridors, contributing to the maintenance of a strong commercial base (Section 5.0, Overview, Page 5-1) (Section 11.4).

Furthermore, the Plan suggests that "land intensive commercial uses that include automobile-related uses" should be located within existing centers along arterial and collector highways designated as suburban and commercial corridors (Section 3.3.2, Page 3-43). A quick-service restaurant with a drive-through is an automobile-oriented use, making its location on Millersport Highway, a major suburban arterial in a "Commercial" area (Figure 6) and a "Suburban Center" (Figure 6-A), highly consistent with this guidance. While the Plan does indicate a desire to reduce future new commercial development in some areas along Millersport Highway north of North French Road (Section 3.3.2, Page 3-43), the subject property is located south of this area, where the focus is on reinvestment and revitalization of existing commercial sites (Section 2.3) (Section 3.2) (Section 11.2). The presence of multiple drive-through facilities nearby (Burger King at 2515 Millersport Hwy and Tim Hortons at 2290 Millersport Hwy) further indicates that this type of facility is consistent with the existing character of this specific suburban commercial corridor segment of Millersport Highway and the Getzville Plaza suburban center.

II. Consistency with the Zoning Ordinance Intent & Objectives (Sec. 1-2-2)

The proposed rezoning of the property at 2577 Millersport Highway from NB (Neighborhood Business) to GB (General Business) to allow a quick-service restaurant with a drive-through facility is consistent with the stated "Intent and Objectives" of the Town of Amherst Zoning Code, as outlined in Section 1-2-2.

The purpose of the Zoning Ordinance is to promote the public health, safety, convenience, comfort, prosperity, and general welfare by regulating land use in districts generally consistent with the policies of the Comprehensive Plan. Section 1-2-2 lists specific objectives to achieve this purpose.

Several of these objectives are advanced by the proposed rezoning:

- Objective 1-2-2(A): "To protect the character and values of residential, institutional and public uses, business, commercial and manufacturing uses and to insure their orderly and beneficial development". The property is located in a commercial area on a major thoroughfare. Rezoning from NB to GB allows a quick-service restaurant with a drive-through as of right. The former owner indicated the property is functionally obsolete as a quick-service restaurant without a drive-through in the current market. Permitting a drive-through is argued to be necessary for the business's economic viability, thereby enabling the "beneficial development" of this commercial property and allowing it to remain competitive within the commercial corridor and contribute to maintaining the Town's strong commercial base. While there is a debate about whether adding a drive-through to an existing restaurant is a change in essential use or an operational modification requiring a use or area variance respectively vs. the rezoning to GB resolves this by permitting the specific type of establishment outright, facilitating its "orderly and beneficial development" within a district where this type of commercial activity is intended.
- Objective 1-2-2(K): "To guide the future development of the town so as to bring about the gradual conformity of land, structures and uses generally consistent with the policies of the Comprehensive Plan". The Comprehensive Plan is intended to guide development and decision-making, including rezoning requests. The Plan's policies aim to achieve revitalized older neighborhoods and commercial corridors and advance the redevelopment and revitalization of underutilized, obsolete, and vacant properties for economically viable uses (Policy 3-9, Page 3-26). The proposed rezoning facilitates the redevelopment of an underutilized, obsolete commercial property into an economically viable use, which is consistent with the Plan's policies for reinvestment and revitalization in commercial corridors. Millersport Highway is recognized as a suburban corridor where land intensive commercial uses that include automobile-related uses are appropriate in designated locations. The rezoning enables such an automobile-oriented use on an existing commercial site, aligning future development on this property with the Plan's vision for suburban commercial corridors.

Objective 1-2-2(L): "To accomplish the specific intents and goals set forth in the
introduction to the respective sections". This refers to the underlying goals of the
different zoning districts and Plan elements. By allowing a competitive and
economically viable commercial use (restaurant with drive-through) in a
commercial district on a major corridor, the rezoning supports the broader goal of
maintaining a strong tax base and ample economic opportunities, which is a
specific intent of the Zoning Ordinance and Comprehensive Plan.

While other Zoning objectives like providing adequate open space, preventing overcrowding, and protecting neighborhood character are also listed, these aspects relate more directly to the specific **site design** and would be addressed during the Site Plan Review process following a rezoning. The rezoning itself, by moving the property to the GB district where a drive-through restaurant is a permitted use, allows the applicant to pursue a project deemed economically necessary and consistent with the type of development envisioned for suburban commercial corridors in the Comprehensive Plan, thereby aligning the property's potential use with the broader intent of the Zoning Code to guide beneficial commercial development consistent with the Plan.

### **EXHIBIT 1**

<u>Letter from former Owner of 2577 Millersport Hwy</u>
(Nina's Custard)

March 19, 2025

Town of Amherst Zoning Board of Appeals 5583 Main Street Williamsville, New York 14221

Anthony Scioli III. 5780 South Transit Road Lockport, New York 14094

#### To Whom it May Concern:

I have owned and operated Nina's Custard at 2577 Millersport Highway since 1990. This past year, we made the difficult decision to close the restaurant due to increasing challenges in competing with modern quick-service establishments that offer drive-thru service. The trend in the food service industry has shifted away from dine-in options for fast-casual restaurants, as many families are often on the go and prefer the convenience of drive-thru service.

Based on my experience. I believe it would be extremely difficult for any operator to successfully run a restaurant at this location without a drive-thru facility. Several competing businesses in the immediate vicinity have drive-thru service, putting this property at a disadvantage. Looking back, I regret not incorporating a drive-thru when I originally built the restaurant, as it would have allowed us to remain competitive with newer establishments along Millersport Highway.

The property has ample green space and a substantial buffer from nearby residential areas. Additionally, the traffic impact of a drive-thru would be minimal compared to the approximately 18,000 vehicles that already travel along Millersport Highway daily. Without the ability to add a drive-thru, the building's functional use will likely become obsolete.

For these reasons, I respectfully request that you consider this letter in support of a variance to allow a drive-thru facility at this location.

Anthony Scioli III.

# EXHIBIT C DRAFT LOCAL LAW

#### LOCAL LAW NO. \_\_\_\_\_-201

## TOWN OF AMHERST COUNTY OF ERIE, STATE OF NEW YORK

A LOCAL LAW AMENDING CHAPTER 203 OF THE TOWN OF AMHERST CODE, KNOWN AS THE ZONING ORDINANCE, TO REZONE 2577 MILLERSPORT HWY.

AMHERST, NY 14068 FROM NB TO GB AND TO AMEND THE ZONING MAP ACCORDINGLY.

Be it enacted by the Town Board of the Town of Amherst as follows:

#### Section 1. Title.

This Local Law shall be referred to as, "A Local Law Amending Chapter 203 of Town of Amherst Code, Known As The Zoning Ordinance, to Rezone <u>2577</u> MILLERSPORT HWY, AMHERST, NY 14068 from <u>NB</u> to <u>GB</u> zoning and Amend The Zoning Map Accordingly."

#### Section 2. Legislative Findings and Intent.

The Town Board of the Town of Amherst finds that an application to rezone <u>2577 MILLERSPORT HWY, AMHERST, NY 14068</u> from <u>NB</u> to <u>GB</u> zoning has been filed and is in proper order. The Town Board further finds that the rezoning is consistent with the Comprehensive Plan.

#### Section 3. Amherst Zoning Map.

	The Town Board	l hereby amends its zoning map which	is incorporated b	y		
referen	ce in the Town:	zoning code by amending from	NB			
to	GB	the zoning of	,subjec	t to		
any conditions imposed by the authorizing resolution; legally described as						
follows:	-		-			

#### Section 4. Validity.

This Local Law is adopted under the authority granted to the Town Board of the Town of Amherst pursuant to §§10(1)(ii)(a)(12), 20 and 27 of the Municipal Home Rule Law and §265 of the Town Law of the State of New York.

The invalidity of any provision of this Local Law shall not affect the validity of any other provision of this Local Law that can be given effect without such invalid provision.

#### Section 5. Effective Date.

This Local Law shall take effect immediately when it is filed in the Office of the Secretary of State in accordance with Section 27 of the Municipal Home Rule Law and published pursuant to Sections 130 & 133 of the Town Law and Chapter 28 of the Code of the Town of Amherst.

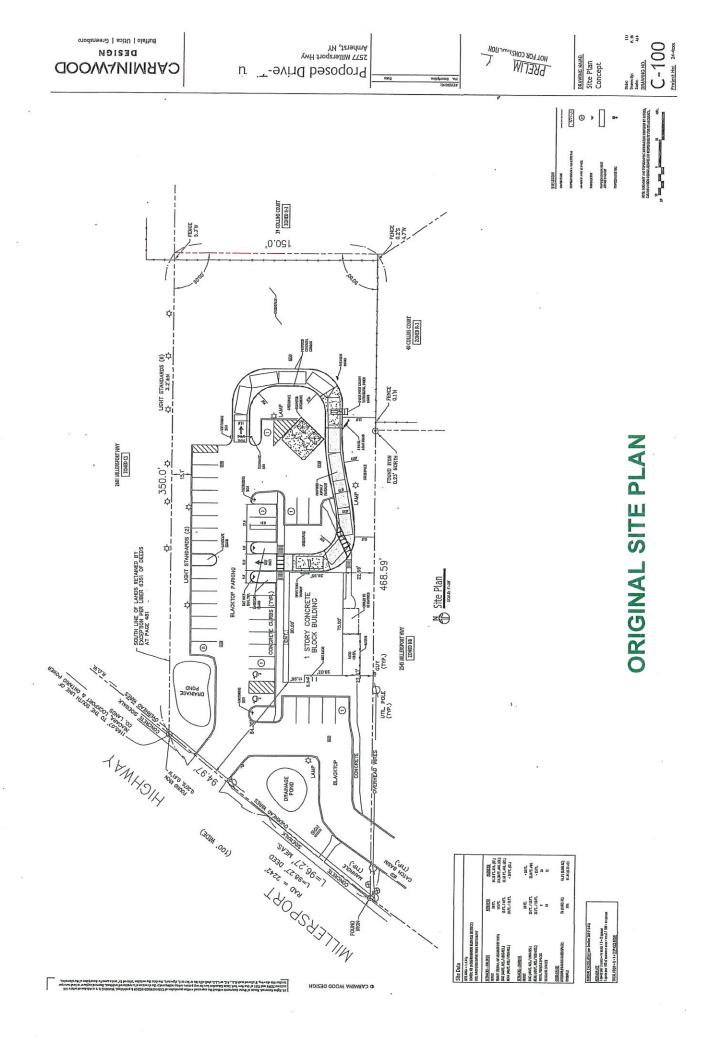
Francina Spoth
Town Clerk
Town of
Amherst
County of Erie, State of New York

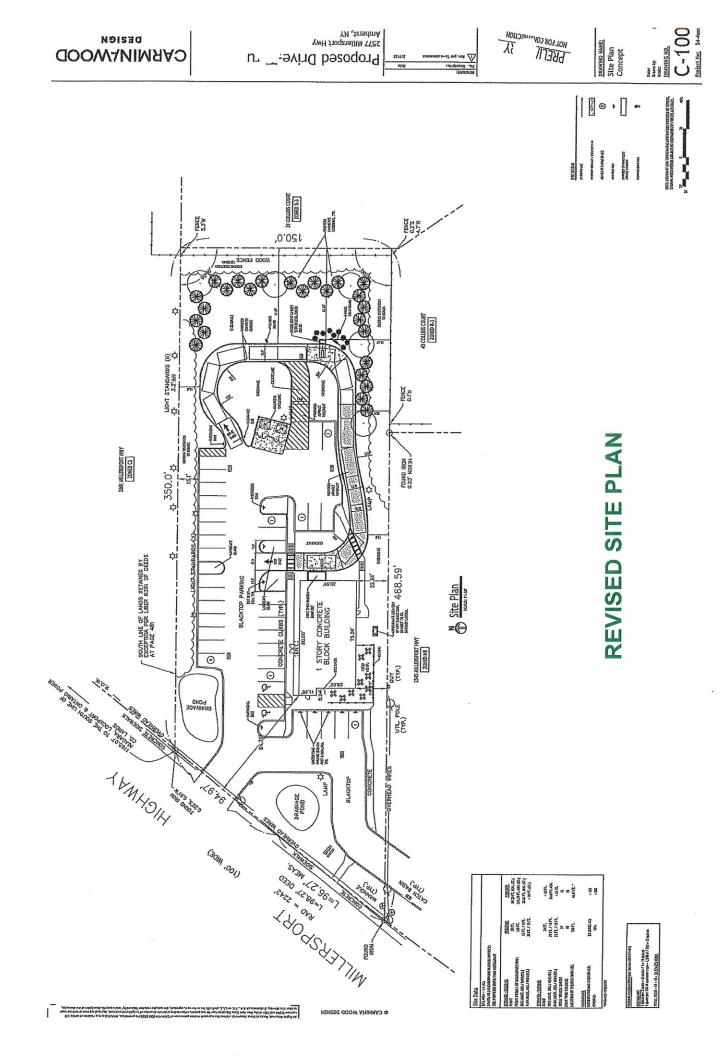
X:\Current\_Planning\Files\Rezonings\Fonns\Local Law (Master).doc

### **EXHIBIT D**

# SITE DRAWINGS (SUBJECT TO SITE PLAN APPROVAL AFTER REZONING)







# EXHIBIT E LEGAL DESCRIPTION

#### **LEGAL DESCRIPTION**

ALL THAT TRACT OR PARCEL OF LAND, situate in the Town of Amherst, County of Erie and State of New York, being part of Lot No. 63, Township 12, Range 7 of the Holland Land Company's Survey, bounded and described as follows:

BEGINNING at a point in the southeasterly line of Millersport Highway which is 1165.07 feet southwesterly from the south line of the Niagara, Lockport and Ontario Power Company's lands, said point of beginning also being the point of intersection of the south line of lands retained by Milherst Nurseries, Inc., by exception in a deed recorded in the Erie County Clerk's Office in Liber 6351 of Deeds at Page 481; running thence easterly along the said south line of lands retained by Milherst Nurseries, Inc., 350 feet; running thence southerly at right angles, 150 feet; running thence westerly at right angles, 468.59 feet to the southeasterly line of Millersport Highway; running thence northeasterly along the southeasterly line of Millersport Highway, 98.27 feet to a point of curve, and continuing along said southeasterly line of Millersport Highway, 94.97 feet to the point or place of beginning.